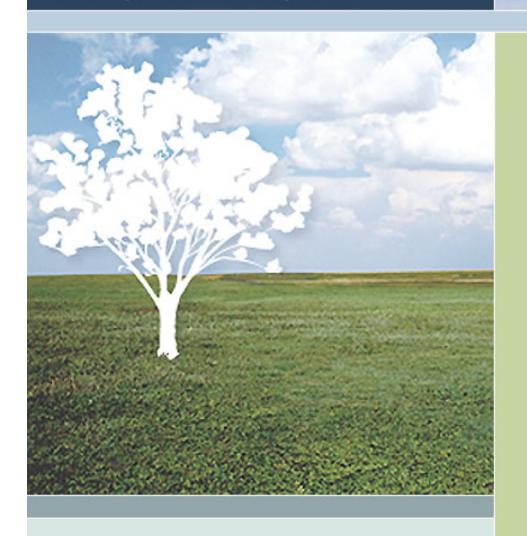
#### **ENVIRONMENTAL LAW CENTRE**



Electricity planning and approval in Alberta

Laura Bowman

staff lawyer

**Environmental Law Centre** 

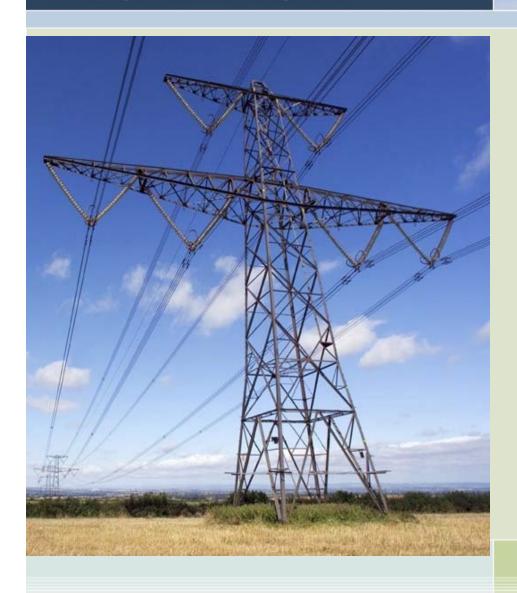
January 7, 2010

#### **Presentation Outline:**

- Major players
- How it works Pre Bill 50
- Problems with pre-Bill 50
- What Bill 50 does and does not do
- Moving forward?

#### **Major Players**

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Alberta ElectricitySystem Operator(AESO) also known asISO

Alberta UtilitiesCommission (AUC)

#### 1) Needs Identification

Consultation with **Private companies only** 

AESO develops forecasts and plans for transmission

Needs I.D. document (NID) for upgrades etc.

AUC rules require AESO Consultations (broad) AUC reviews the NID
-is it required?
- is it in the public interest?

Affected parties can participate (narrow)

If yes, the NID is approved

#### 2) Permit Application

AESO directs a private Transmission company to Apply to fulfill the needs

AESO reviews the application

Private company applies for a permit to construct And operate from AUC

Affected parties can participate (narrow)

AUC decides <u>required</u> or in the <u>Public interest</u>?

May vary the route, technical Issues, etc.

Approves/denies/varies

#### Pre-Bill 50 process presented problems:

- Identifying need
- AESO mandate
- Public doesn't have right to participate
- No right to a hearing

# The much hated standing test and AUC process

- Directly and adversely affected people only (since 1960s) Must have a legally recognized interest or right (i.e. property rights), must be distinct from community as a whole. Not the public.
- AUC has required proof on balance of probabilities of declining property values, health risks, etc. Cannot cross-examine a company rebuttal.

(for example, AUC decision 2008-128)

#### The Result?

- Some people cannot participate at all.
- "directly and adversely affected" people participate but become frustrated.
- The public interest is not well-served.

The Electric Statutes Amendment Act, 2009 passed Nov 25, 2009.

- Amends 3 statutes: Alberta Utilities Commission Act, Electric Utilities Act, and the Hydro and Electric Energy Act.
- Creates new category of "Critical Transmission Infrastructure" (CTI)
- Adds regulation-making powers and Cabinet power to designate CTI
- Designates critical transmission projects

#### What Bill 50 Does

#### New process

Consultation with Private companies only

AESO develops forecasts and plans for transmission

Cabinet decides if
Transmission in AESO
Plan is "critical"
And chooses
Private company to
Apply for permit

Critical permit application to AUC But AUC has ?little? jurisdiction To refuse or vary

Affected parties can participate (narrow)

Permit approved (whether or not required)
If in the public interest\*

#### What Bill 50 Does

#### What projects can be designated "Critical"?

- -Project must be contained in an AESO plan under the Transmission Regulation
- -The project must <u>also</u> be:
  - an intertie OR
  - -"serve areas of renewable energy" (not defined) OR
  - is a double circuit transmission facility that is designed to be energized at a nominal voltage at or greater than 240 kV, OR

#### What Bill 50 Does

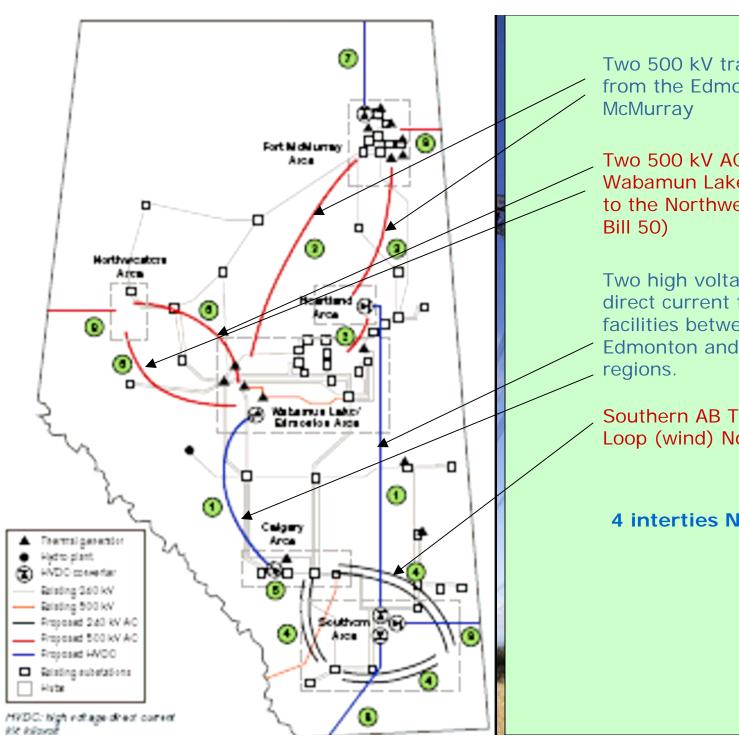
#### ...Or anything else!

Is, in the opinion of the Lieutenant Governor in Council, critical\* to ensure the safe, reliable and economic operation of the interconnected electric system.

- Critical is not defined, how determined?
- "safe, reliable and economic" replaces all other considerations in the legislation. For example, public interest, cost.

#### **Amendments on Nov 24**

- Phased implementation of new lines:
   AESO to publish "milestones"
- cost reporting
- public interest put back into the permit hearing, so AUC has some jurisdiction



Two 500 kV transmission facilities from the Edmonton area to Fort

Two 500 kV AC lines from the Wabamun Lake/Edmonton area to the Northwest region (not in

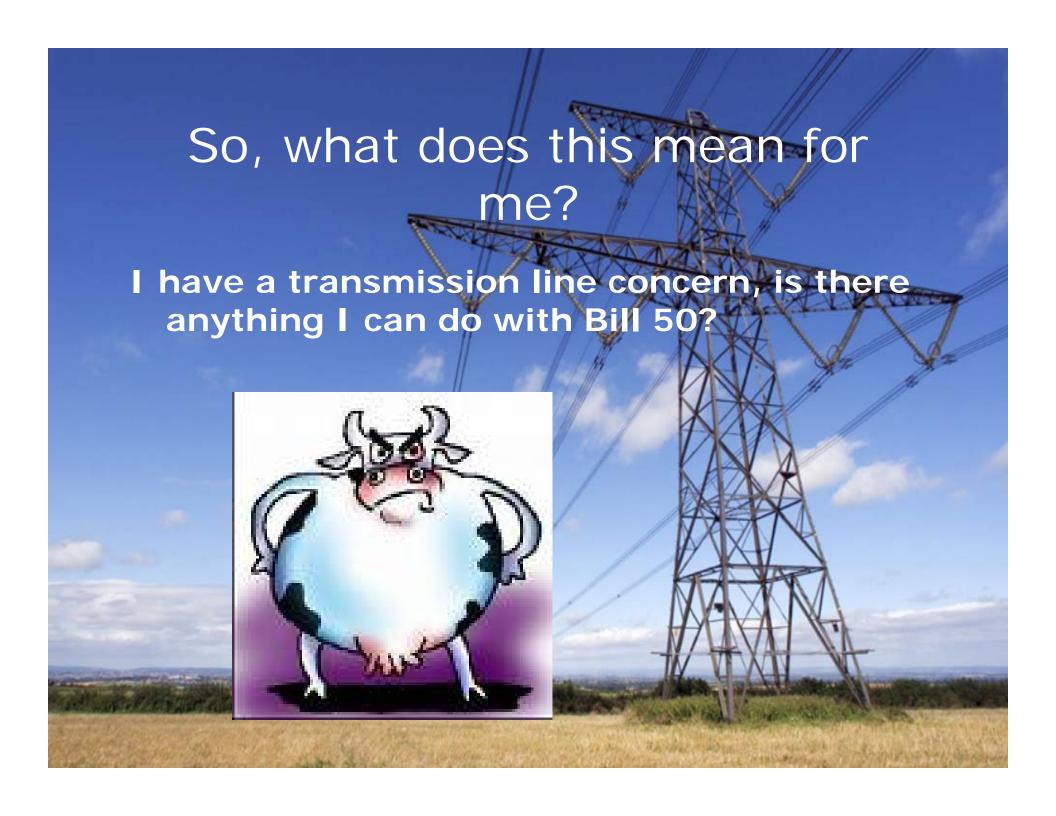
Two high voltage 500 kV direct current transmission facilities between the **Edmonton and Calgary** 

Southern AB Transmission Loop (wind) Not in Bill 50

**4 interties NSEW** 

#### What Bill 50 Does Not Do

- Doesn't fix limitations of need identification or planning
- AESO still prepares a transmission "plan" with discussion of generation forecasts (July 2009)
- Transmission lines are still exempt from approvals and EA process under the EPEA (since 2008)
- AUC still considers site issues, although powers are now more limited
- No change in process where transmission is not designated critical
- Does not change "standing" to appear before AUC.



### Engagement after Bill 50

#### **AUC's approach to CTI (Heartland Transmission)**

- Simplified Standing for some residents: landowner or entitled occupant of land to have standing if he/she lives or operates a business within 800 meters of:
  - the "proposed site" or "edge of the finalized rights-ofway" (for either the preferred or alternate route)
- Parties have the opportunity to pre-register by filing a statement of intent to participate (SIP) with the Commission.

### Engagement after Bill 50

### File a Statement of Intent to Participate (SIP) (rule 001)

- a <u>full</u> description of your concern / how approval of the application would directly and adversely affect you; and
- a <u>full</u> explanation of your position, including why you believe that the Commission should accept your recommendation
- Costs submissions under Rule 009
- Contact information
- A description of those participants or interveners who will be considered to have standing within the scope of the application can be found either in the Pre-hearing Decision or the Notice of Hearing.

### **Engagement after Bill 50**

#### **Local Intervener costs**

#### **AUC Rule 009**

- "Local Intervener" = land that may be directly and adversely affected
- Advance costs
- Interim Costs
- Final Costs
- Professional & legal fees/expenses

### Understand the process!

- Bill 50 means that participation in forecasting and planning with the AESO is more important than ever. Engage with the AESO early on.
- Engage politically early on, only Cabinet decides if lines are critical, Director of ABENV decides if EA. Use other tools, like lobbyist registry.
- Just because a line is "critical" does not mean there is no more process, AUC permit application hearings are also important processes for critical transmission.

## **Engagement after Bill 50**

#### Interties and exports

- -National Energy Board (see Canada Gazette)
- -Renewable energy Bill 50 Regulations

### Engagement after Bill 50

#### Is it all bad? ... No,

#### utilize renewable incentives in the Bill!

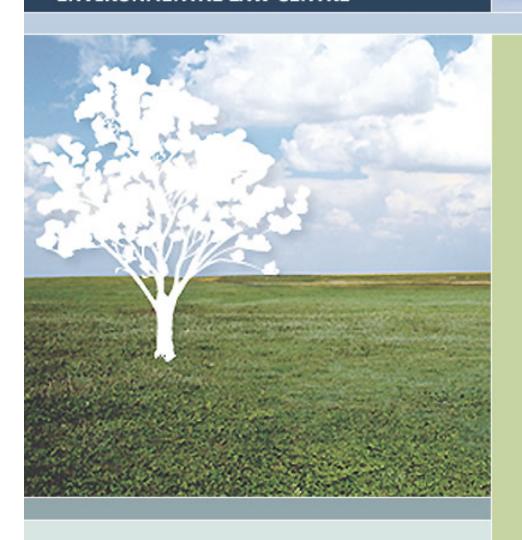
- New regulation power for all renewable transmission, make the most of it.
- Possibility of "fast-tracking" renewable transmission projects with critical designations. Some cons = siting issues but pros include climate change benefit potential.

### Is there a better way to do this?

Integrated transmission and generation planning with public participation would help

- First evaluate trends and study usage of electricity. When? Why?
- Then set renewable generation priorities, incentives and identify conservation opportunities.
- Examine all the available options! Make environment a priority.
- *Then* decide how to get any necessary new electricity to consumers with transmission.

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Thank you

**Questions?** 

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